1	COURT OF APPEALS			
2	STATE OF NEW YORK			
3	THE PEOPLE OF THE STATE OF NEW YORK,			
4	Appellant,			
5	-against-			
6 7	DONOVAN BUYUND,			
8	Respondent.			
9	20 Eagle Street Albany, New York October 6, 2023			
10	Before:			
11	CHIEF JUDGE JANET DIFIORE			
12	ASSOCIATE JUDGE JENNY RIVERA ASSOCIATE JUDGE EUGENE M. FAHEY			
13	ASSOCIATE JUDGE MICHAEL J. GARCIA ASSOCIATE JUDGE ROWAN D. WILSON ASSOCIATE JUDGE MADELINE SINGAS			
14	ASSOCIATE JUDGE ANTHONY CANNATARO			
15	Appearances:			
16				
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CHIEF JUDGE DIFIORE: Appeal number 62, People of
the State of New York versus Donovan Buyund.

Counsel?

MR. JOIRIS: Good afternoon. Julian Joiris for
the People, Appellant.

I'd like to reserve two minutes rebuttal.

CHIEF JUDGE DIFIORE: You may, sir.

MR. JOIRIS: Under this Court's holding in Gravino, the defendant's SORA certification cannot be part of his sentence. The defendant in Gravino was not told anything about SORA at the time of her plea. Nonetheless, the plea was valid.

Were a SORA certification part of the sentence, at the very least, she would have had to be told, you will be certified as a sex offender. You will be a registered sex offender as a result of this plea.

As a matter of fact, that's what the dissent in Gravino argued -- arguing that -- well, maybe we don't need to tell you all the details about the risk level, the exact registration obligations because we can't know that at the time of the plea. But surely, we should tell you that you will be certified.

JUDGE GARCIA: Counsel, would your position be different -- you know, here, there were certainly offences charged that would qualify, right? Attempted first degree



2 plea bargain where everyone agrees, you'll take this 3 burglary count, and you'll be subject to SORA. 4 Would it be different if there were no charges 5 that were actually subject to SORA, and the same plea is 6 entered into? 7 MR. JOIRIS: No, that would not make the 8 certification part of the sentence. 9 JUDGE GARCIA: Now, you could still say, you're out of luck. You know, you pled to an offense that's not a 10 11 SORA offense, but you know, you're going to register for 12 SORA. 13 MR. JOIRIS: I mean, that would sound like a 14 relatively strong case for interest of justice review in 15 the Appellate Division, but in terms of falling under the 16 illegal sentence exception and presenting an issue of law, 17 That would still not present an issue of law. 18 JUDGE WILSON: So did Gravino come up on an 19 ineffective assistance claim? 20 MR. JOIRIS: I believe it may have, Your Honor, 21 but off the top of my head, I don't recall. I'm sorry. 22 JUDGE WILSON: Okay. If -- if that's right --23 well, let me put it this way, was -- was preservation raised in Gravino? 24 25 MR. JOIRIS: So what was decided in Gravino --

rape, I think was charged here. And this is a result of a

JUDGE WILSON: I mean, I'm trying to get at what the parties were arguing. I -- I think -- and I don't want to -- I'm not a hundred percent sure about this, that it came up on an ineffective assistance claim, which wouldn't have required preservation anyway. And there was no argument about preservation.

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Does that -- if that's right, would that change your interpretation of Gravino?

MR. JOIRIS: No, it wouldn't, Your Honor.

JUDGE WILSON: Okay.

MR. JOIRIS: Because still the holding of Gravino remains, it doesn't matter that you weren't told. That's still a valid plea. And if -- right. So that -- that has the same impact, regardless of how procedurally it came up on the question of whether the SORA certification is part of the sentence or not, because however it comes up procedurally, obviously you have to be told of the sentence, in order to have a valid plea.

JUDGE WILSON: So is -- is the mandatory DNA fee a part of the sentence?

 $$\operatorname{MR}.$$ JOIRIS: No. Mandatory fees and surcharges are not part of the sentence.

JUDGE WILSON: So then if a good -- this is sort of like Judge Garcia's question. If -- if the court imposed a mandatory fee for something that didn't exist at

all, it has to be preserved?

MR. JOIRIS: In order for this court to have --

JUDGE WILSON: Yeah.

MR. JOIRIS: -- jurisdiction, yes.

JUDGE WILSON: Yeah.

MR. JOIRIS: For -- the Appellate Division obviously has broader jurisdiction. But like the vast majority of claims, this would be subject to the preservation requirement. And I think this is a -- a particularly strong case for seeing why that would be the case because as was mentioned before, right, there were certainly in this case, offenses that were indisputably SORA registerable.

So if this had been brought up, the plea could've been worked out to something that was indisputably registerable. And again, for the other circumstances, the Appellate Division does have interest of justice jurisdiction.

So allowing this to fall into the illegal sentence category, you know, I don't know -- I can't say that it was gamesmanship in this case, but to hold that in addition to, you know, being contrary to Gravino, that would be to invite gamesmanship in future cases.

JUDGE FAHEY: So, am I correct to say that the -if we find that the SORA certification issue was



1 unpreserved, in essence we're saying that it -- that this 2 was not an illegal sentence. It will go back, but the 3 underlying issue -- I think it's the burglary as a -- a --4 a sexually registerable felony; is that correct? 5 MR. JOIRIS: Burglary as a sexually motivated 6 felony. 7 JUDGE FAHEY: A registerable felony for a SORA 8 hearing. That'll go back and you can bring that issue. 9 They -- they could bring that issue up again in the hearing 10 itself, couldn't you, at the SORA certification hearing 11 again? Not the sentence, but at the SORA certification 12 hearing? 13 MR. JOIRIS: So I don't know that there --14 JUDGE FAHEY: In other words, the issue -- the 15 issue won't be lost. It'll just be brought up then. 16 it -- it would be in a different posture, but nonetheless, 17 the underlying issue itself would still be available for 18 the defendant to bring up. 19 MR. JOIRIS: So I -- I know that defendants do

sometimes bring these claims at the SORA hearing stage.

JUDGE FAHEY: Uh-huh.

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JUDGE FAHEY: Well, that would certainly obviate any need to deal with the preservation issue on whether or not there was an illegal sentence, right?

MR. JOIRIS: My view of it is that -- that --



1	You see what what I'm saying here is			
2	MR. JOIRIS: Yes.			
3	JUDGE FAHEY: I'm saying maybe he's got an			
4	argument. Maybe he doesn't. What what I'm wondering i			
5	does he have a way to bring that up outside of what I			
6	see is a relatively convoluted procedural approach to get			
7	at the underlying issue.			
8	See what I'm saying?			
9	MR. JOIRIS: So I do believe the proper time to			
10	bring this up is on direct appeal. Now, if this Court were			
11	to find that it's not part of the sentence			
12	JUDGE FAHEY: Uh-huh.			
13	MR. JOIRIS: the remedy would be to remit for			
14	the Appellate Division to			
15	JUDGE FAHEY: Exercise interest of justice			
16	jurisdiction, should they choose to do so, right?			
17	MR. JOIRIS: Absolutely, Your Honor.			
18	JUDGE FAHEY: And then even if you lose there			
19	though, of course you still could go ahead and and in a			
20	SORA certification hearing, bring the issue up then.			
21	MR. JOIRIS: So I don't think there is a			
22	mechanism for that. I believe because it's part of the			
23	judgment, it should be raised on direct appeal.			
24	JUDGE CANNATARO: But it certainly happens,			

doesn't it? At the SORA level assessment hearing, claims

are made that these are not registerable offenses. 1 2 MR. JOIRIS: Yes, it certainly happens. 3 the view that that's not a -- a procedurally proper way. 4 I -- it's -- the judges in the trial courts seem to vary. 5 JUDGE FAHEY: No, I -- I understand. 6 I -- I'm not deciding on the legitimacy of your procedural 7 argument. It's a legitimate argument. But I'm just 8 wondering is the underlying issue itself preserved and --9 as to the nature of the offense being the sexually 10 motivated felony. And it would seem to me that it would 11 be, that you could make that argument there. 12 MR. JOIRIS: So I don't -- I don't think it's 13 preserved in the sense of preserved for appellate review. 14 JUDGE FAHEY: Uh-huh. 15 MR. JOIRIS: Because this wasn't brought up at 16 all at the sentencing. So the -- that is why I believe 17 that if this doesn't fall into the illegal sentence exception, that this is outside of this Court's 18 19 jurisdiction, and there -- doesn't present a -- a question 20 of law, if that answers your question, Your Honor. 21 JUDGE FAHEY: Thank you. Yes, it does. Thank 22 you. JUDGE WILSON: So in -- in the -- in the 23 24 Appellate Division -- the Appellate Division decision 25 expressly says the People did not challenge the

1	preservation, right?		
2	MR. JOIRIS: No. The People did argue that it		
3	was unpreserved. We we argued		
4	JUDGE WILSON: Well, I'm reading from it. We		
5	"The People do not contend the defendant's waiver of the		
6	right to appeal precludes from appealing the certification		
7	as a sex offender."		
8	MR. JOIRIS: Right. That was about the the		
9	waiver of the right to appeal, not about whether it was		
10	preserved in the sense of was a an objection made at the		
11	sentencing. And I I see I have the red light. So		
12	CHIEF JUDGE DIFIORE: Thank you.		
13	MR. JOIRIS: Thank you.		
14	CHIEF JUDGE DIFIORE: Counsel?		
15	MS. PAGE: Good afternoon, Your Honors. Eva Page		
16	for Donovan Buyund.		
17	What the prosecution is asking the Court to do in		
18	this case is to ignore decades of precedent regarding		
19	statutory interpretation to expand the correction law.		
20	This is a dangerous invitation that should be rejected		
21	because it would blur the line between the judiciary and		
22	the legislature.		
23	JUDGE GARCIA: Should we give you your		
24	defendant his plea back?		
25	MS. PAGE: No, Judge. That's not what we're		

asking for here. And unlike the defendants in Gravino, Mr. 1 2 Buyund never challenged the voluntariness of his plea. 3 JUDGE GARCIA: But it seems to me in pleading out 4 these sex offenses, part of the bargain was registration, 5 then nothing said at sentencing, and then there's an 6 appeal. And then it's -- it's not a registerable offense. 7 So wouldn't the equitable remedy here be to put 8 them -- parties back in the position they were in before 9 this was imposed? 10 MS. PAGE: No, Your Honor. This -- Mr. Buyund is not seeking to withdraw his plea. He is still serving his 11 12 prison term and will serve his post-release supervision 13 The remedy here is because he was illegally term. certified as a sex offender for an unenumerated offense. 14 15 The remedy is what the Appellate Division applied, which is 16 to vacate the portion of his sentence that is illegal. 17 And this Court has -- has held over and over that 18 the plain language of the statute must be given effect, and 19 that courts cannot amend statute by inserting words that 20 aren't there. So they --2.1 JUDGE RIVERA: Counsel? Counsel? I'm -- I'm on 2.2 the screen. Hi. 23 MS. PAGE: Hi. 24 JUDGE RIVERA: Could that -- in your view, could

a defendant raise this issue at the SORA hearing?

MS. PAGE: I think he could. Yes, Your Honor.

And the six cases from the Supreme Courts we presented to this Court show that some defendants have raised this claim at the SORA hearing.

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However, five cases, the Supreme Court agreed with the Appellate Division's holding here, but in one case, the outlier case, Hernandez, the Supreme Court followed the prosecution's reasoning.

And so I think that this confusion among the lower courts of how to correctly apply the statute calls out for this Court's decision today.

JUDGE CANNATARO: So getting back to the statute, given that -- that the -- the provision of the penal law that's in dispute was part of a larger legislative package under SOMTA, where it seems to not fit in with -- with the mental hygiene law amendment, and the correction amendment.

Doesn't that seem like a situation that cries out for a reinterpretation of what it is exactly the legislature intended to do, notwithstanding the language of the statute?

MS. PAGE: No, Your Honor. The clearest indictor of the legislature's intent is the plain language of Correction Law 168-a(2). And the Appellate Division considered the people's argument that this would lead to absurd results, maybe the memo indicated they intended to



make all sexually motivated felonies subject to SORA, but the --

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JUDGE CANNATARO: And the fact that concurrently enacted legislation explicitly said, sexually motivated offenses are to be included as part of the SORA process, just doesn't factor into that analysis at all because -- you know, it -- it occurs to me you don't even have to add words to the penal law section. You just have to drop a line and everything makes much more sense.

MS. PAGE: Well, Your Honor, the -- the correction law defining what is subject to SORA and what is not was actually amended after SOMTA and the mental hygiene law, I believe. And also, if this Court looks at the entirety of the correction law, it's clear that the legislature has been very specific in determining what crimes to include and what crimes to exclude.

So there are many crimes involving sexual misconduct or motivation, but the legislature has specifically excluded from SORA. And that includes sexual abuse in the third degree, forcible touching, promoting prostitution in the second and third degree, patronizing a prostitute in the third degree, unlawful surveillance in the second degree.

So consider for instance, forcible touching. If a defendant is convicted of touching a seventeen-year-old



woman's vagina on the street, he is subject to SORA. If he were to do the same thing, but the woman had just turned eighteen, he would not be subject to SORA under the statute.

So some of us may think that that's absurd, and those are both clearly sex offenses that should be subject to SORA, but the legislature has the right to determine what crimes are exempt and which are to be included.

And --

JUDGE CANNATARO: But 168 actually says, sexually motivated felonies. It's the -- those words appear in the correction law.

MS. PAGE: Yes, Your Honor. And they are limited by the language in front of it, which says the foregoing section. So all the enumerated crimes, which are sexually motivated felonies, are subject to SORA, the same way it limits which hate crimes and crimes of terrorism are subject to SORA.

And the problem with the standard that the prosecution is asking the Court to adopt is that it would allow every judge in the State of New York to substitute their subjective determination of what should be a sex offense, or what the legislature might've intended to be a sex offense for the black letter of the law.

And this would lead to a chaotic unworkable



standard where a judge -- take for instance, unlawful surveillance in the second degree. It's also a felony where the legislature chose to make certain subsections not SORA subject.

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So consider a defendant that's convicted of putting a hidden camera in a gym changing room, recording people naked and posting that footage on the internet for the purpose of making money. So that's currently not enumerated. A judge in New York County could look at that crime and say, well, this is not enumerated, therefore I cannot make this defendant subject to SORA.

But a judge in a different county or even that same courtroom could, applying the People's logic here, argue that's absurd. This is clearly a sex offense. This is a gross invasion of privacy. The legislature's intent in passing SOMTA was to protect the public from sex offenders and to provide monitoring. And I think this is the exact type of crime that calls out for SORA.

JUDGE SINGAS: But isn't this different, Counselor, because when we read it in accordance with SOMTA, which says that it is amending the lists of registerable crimes so that a defendant convicted of a So sexually motivated felony will be required to register. there's really no guesswork there.

Aren't we allowed to interpret and to -- isn't



construction part of our domain?

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MS. PAGE: When the law is unclear or ambiguous or would lead to absurd results. In this case, I would argue that the law is clear and this Court has clearly stated that when the language of the statute is clear, it must be applied. And the Court is not permitted to divine legislative intent.

JUDGE CANNATARO: But if we adhere to your interpretation, you effectively read the passage that Judge Singas just quoted from out of existence because sexually motivated felonies will not be registerable.

MS. PAGE: That's not true, Your Honor. The statute -- subsection 3 as it stands, specifically enumerates which sexually motivated felonies are subject to SORA.

Actually, the prosecution's argument would have this Court write into --

JUDGE CANNATARO: Oh, no, they just list a number of felonies that are subject to SORA, but the -- the sexual motivation is a separate part of the penal code, isn't it?

MS. PAGE: Well, under the way the statute's currently written, there are six sexually motivated felonies that are enumerated, and twenty that are not.

So the People's argument would have this Court not only add in at least twenty unenumerated offenses to



the statute that the legislature did not see fit to include, but also add in --

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JUDGE CANNATARO: So in that effect of your argument is that essentially there are six registerable sexually motivated felonies, and -- and the second part of the list, if it's -- if -- if the sexual motivation count or part is appended to, it would not qualify?

MS. PAGE: My argument is that the way the statute is written, the legislature specifically lists which crimes are subject to SORA and which are not, and that we cannot assume that those that are excluded are meant to be registerable. And in fact, we should — there's an inference that that which is excluded and such a detailed statute as this, is meant to be excluded. And —

JUDGE FAHEY: Can -- can I ask you the same question that I asked opposing counsel. Let's say we disagree with you. On preservation we say that this is not an illegal sentence, and it had to be preserved. Can you go back at a SORA certification hearing and raise the underlying issue again?

MS. PAGE: I think it could be raised, Your

Honor, but I think this is really an issue that cries out

for the Court's resolution today. And I would just briefly

note that this Court has continually held that

certification is part of the sentence and has never allowed



1 an illegal sentence to stand. 2 JUDGE FAHEY: Yeah. I -- I understand your 3 argument. 4 CHIEF JUDGE DIFIORE: Well, to your argument 5 there, I just want to tease that. I was going to -- I 6 wanted to go back to this, but looking at paragraph 1(a) of 7 Section 168-d, the last sentence says, "Failure to include 8 the certification in the judgment of conviction shall not 9 relieve a sex offender of the obligation imposed by this 10 article." 11 Doesn't that defeat your argument that 12 certification is part of the sentence? 13 MS. PAGE: Not at all, Your Honor. To me, that 14 is clearly distinguishing between certification and later 15 registration requirements, which are collateral. 16 So certification, which is imposed at sentencing, 17 which must be imposed at sentencing, is part of the 18 sentence, just like someone's predicate status. But the 19 SORA registration requirements, which this Court considered 20 in Gravino are clearly collateral. They only commence when 2.1 a defendant is released from prison after he has served his 2.2 sentence. 23 CHIEF JUDGE DIFIORE: Thank you, Counsel. 24 JUDGE SINGAS: How do you reconcile Windham, 25 though?

I'm sorry, Judge.

MS. PAGE: I'm sorry, Your Honor?

JUDGE SINGAS: How do you reconcile our holding in Windham, where we held that the risk level determination is not part of the defendant's sentence?

MS. PAGE: I think that squares perfectly with the result we're asking the Court to come to today. The SORA risk level is a civil proceeding that occurs when the defendant is about to be released from prison, and determines what his registration and notification requirements are.

Certification happens at sentencing, becomes part of the uniform and commit sheet. And in fact, the Court is mandated to enter it at sentencing if the defendant is convicted of a sex offense, as defined by Correction Law 168-a(2).

JUDGE CANNATARO: And how do you contain Gravino?

I think you said it, but I sort of missed it. Could you
just explain? Because I know it says that it happens
during sentencing, but it seems fairly explicit that it's
not actually part of the sentence.

MS. PAGE: Well, Your Honor, in Gravino, both defendants pled guilty to enumerated sex offenses, so they never challenged the propriety of their certification.

Their certification was clearly legal. The defendants in



Gravino tried to take their plea back when they found out about the registration requirements in terms of having their picture on the internet, all of the notification that would come after they got out of prison.

And this Court held in Gravino that registration is a civil, collateral consequence that does not -- is not part of the sentence and does not make a plea involuntary.

But I think it's important to note that the same Court that decided Gravino, thereafter, the same justices

Court that decided Gravino, thereafter, the same justices decided Smith, where the Court reiterated that certification as a sex offender is part of the sentence because it happens temporally at sentencing. The judge is mandated to apply it at sentencing. And it's unlike a registration hearing, which is not part of the criminal case, but is a civil proceeding that happens when the defendant is about to be released from prison.

Does that answer Your Honor's question?

JUDGE CANNATARO: I do. I'm just going back to

Smith for -- for that unequivocal statement that you're referring to.

MS. PAGE: It's --

JUDGE CANNATARO: But you can move along.

MS. PAGE: It's in -- it's in footnote 2, Your

Honor.

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And -- and my point in bringing up Smith is that



Gravino was decided by the same justices that decided 1 2 Smith, which clearly show an informed court differentiating 3 between certification, which is part of the sentence, and 4 registration, which is a collateral consequence. 5 CHIEF JUDGE DIFIORE: Thank you, Counsel. 6 JUDGE CANNATARO: Wait. Oh, I'm sorry, Judge. 7 CHIEF JUDGE DIFIORE: Yes. Go ahead, Judge 8 Cannataro. 9 JUDGE CANNATARO: It -- it seems as if the 10 footnote in Smith quotes as authority, Hernandez, and I don't think Hernandez actually says what this footnote 11 12 claims it says. 13 MS. PAGE: Well, Your Honor, in Hernandez, the Court did hold that certification as a sex offender is the 14 15 judge -- is part of the judgment of conviction. 16 JUDGE CANNATARO: Judgment. 17 MS. PAGE: And -- yes. And --18 JUDGE CANNATARO: Different than sentence. 19 MS. PAGE: But in Smith, the Court, also who had 20 just decided Gravino, considered this again, and reiterated 21 it is not only part of the judgment. It is part of the 22 sentence. 23 So just like predicate status, if someone is 24 illegally sentenced as a mandatory persistent, we -- the 25

courts automatically remove that part of the sentence and

sentence the defendant legally.

So our argument is that certification is just like predicate status. And an illegal certification for a crime that's not a sex offense is part of the sentence and cannot stand.

CHIEF JUDGE DIFIORE: Thank you, Counsel.

MS. PAGE: Thank you.

CHIEF JUDGE DIFIORE: Counsel, your rebuttal?

MR. JOIRIS: Thank you, Your Honor. I just want to make clear what our argument is about why the defendant's reading of the statute is unreasonable. It's not that, well sexually motivated felonies exist and therefore anyone would want to make those registerable, therefore they must be registerable.

It is -- the legislature put this language in referencing sexually motivated felonies into 168-a, and if it doesn't make sexually motivated felonies registerable, it doesn't do anything. It neither expands nor contracts the -- the category of registerable sex offenses. All the sexually motivated felonies that are referenced in that provision separately, they were already in there. They were already registerable. And they're already enumerated.

So what is unreasonable is not that -- well, there -- there's the word sexually motivated in there, therefore they must be registerable. What is unreasonable



is imputing of the legislature --

JUDGE RIVERA: So Counsel? Counsel? What's the point of the specificity in the statute? Why list -- why have a partial list? What's the point of that?

MR. JOIRIS: So SORA originally listed specific enumerated offenses, about six of those offenses, once the category of sexually motivated felony was created, could become also sexually motivated felonies.

Now -- sorry. Are -- are you asking essentially the -- why the literal reading of the statute says, or at - committed as, that it does --

understand your argument. As I understand it, you're saying that the legislature developed one broad category, and so we should ignore the express -- explicit category, which seems to me, contrary to the rules of construction. But I'm just trying to understand what -- what you think the legislative goal or intent is, given the language that you're referring to.

Why have enumerated -- why -- why -- why keep that? Why not repeal that? Why -- why not make clear that now you mean all of them?

MR. JOIRIS: That would've certainly been a clearer way of drafting the statute. And there's no argument that if you read the statute in a blindly literal



way, the only sexually motivated felony --1 2 JUDGE RIVERA: Well, aren't -- isn't that what 3 we're supposed to do, to read the statute when it's clear 4 and unambiguous on -- on its face? 5 MR. JOIRIS: That is certainly the starting 6 point, Your Honor. But my argument is that when the --7 JUDGE RIVERA: Well, when -- where -- where have 8 we ever said that's not -- that that's the starting point 9 and there's many more steps to be taken? 10 MR. JOIRIS: I -- I believe I cite two or three 11 cases in my brief, Your Honor, for the proposition that 12 when it -- when the literal reading leads to an 13 unreasonable result, then the Court can step in and -- and 14 do something other than the literal reading. And --15 JUDGE RIVERA: So -- and it's -- it's 16 unreasonable -- I just want to clarify. It's unreasonable 17 because certainly the legislature would have wanted to 18 cover all of these sex offenses, or because we looked to 19 some other statute, and we can intuit that that's what it 20 meant? 2.1 MR. JOIRIS: First, it is unreasonable because if 22 this clause referencing sexually motivated felonies doesn't 23 make them all registerable, it does nothing. Then it just 24 says, things are registerable that already, independently

enumerated, were registerable.

So that -- it's not reasonable to impute to the legislature a -- a desire to put in language that does nothing. So that is really the core of it.

In addition to this, we do have the language, I believe which was alluded to during my adversary's argument, from the introducer's memo, the governor's memo, the division of budget memo, all saying 168-a has been amended to make all sexually motivated felonies registerable under Megan's Law, SORA. But -- but really the unreasonableness of the reading comes from the fact that the literal reading -- again, it -- it would just say things are registerable that already were registerable. And it would therefore be redundant.

> CHIEF JUDGE DIFIORE: Thank you, Counsel. MR. JOIRIS: Thank you, Your Honor. (Court is adjourned)

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